

A CASE STUDY OF

# DEPARTMENT OF YOUTH AFFAIRS

A REPORT TO OUR CITIZENS

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## GOALS

- Enhance and promote leadership skills and citizenship for our island youth,
- increase the quantity and quality of youth programs and services for youth,
- Reduce the number of youth entering the Family Court by 10 percent (10%) a year,
- Reduce the number of youth entering the DYA Correctional Facility by fifteen percent (15%) a year,
- Reduce the recidivism rate of youth,

## OBJECTIVES

- To ensure staff are qualified and well trained,
- To maintain proper facilities and equipment,
- To develop and implement effective and efficient programs and services
- To acquire and maintain the necessary support from both public and private organizations.

### Mission Statement:

*"To improve the quality of life on Guam for all people by the development and implementation of programs and services that promote youth development, decreases juvenile delinquency and status offenses, strengthen the family unit and communities of these juvenile offenders, protects the public from juvenile delinquents, ensures that offenders are held accountable for their actions, and are provided with appropriate treatment, and provides restitution to the victims."*

### OVERVIEW:

The Guam Department of Youth Affairs (DYA) was created in 1978 and has continued to make self-improvements throughout the years. Prior to 1995, DYA was best known by the Guam community as the place where juvenile offenders were incarcerated. A dramatic change in direction and emphasis was made in 1996 when the department's main focus subsequently shifted towards juvenile delinquency prevention, treatment and aftercare.

Based on the new philosophy at DYA and through the development and implementation of many new programs and services, we can see a clear change in the patterns of juvenile delinquency on Guam. Our main emphasis over the past several years therefore, has been to expand our services into the community, and this has been done by opening three strategically located youth resource centers throughout Guam. We have also brought specialized treatment and other services into the client's home through the Jumpstart and Aftercare Program.

Other programs were later developed such as the SCORE and CHANSA programs designed to divert at-risk and troubled youth from entering Guam's Juvenile Justice System, and to divert those already in the system through additional programs.

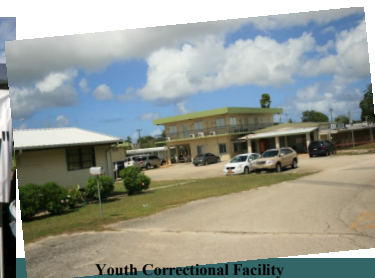
In addition to the above named programs, Youth Service Workers also administered the GED Preparation classes in the Resource Centers, to augment the overflow of GED participants enrolled at GCC.

DYA's use of the Comprehensive Strategy approach, involving prevention and graduated sanctions (from confinement to release) has shown to be very successful in assisting at-risk youths and families with the community-based outreach programs that they deserve.

Children and adolescents can either be in a non-secured facility at Cottage Homes for non-offenders and status offenders, a secured facility at the Youth Correctional Facility for delinquent offenders, or be out in their homes, schools and communities



Liheng Famaguon School



Youth Correctional Facility



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# Department of Youth Affairs SERVICES

## DYA Correctional Programs and Services

- Intake Process
- Education
- Medical
- Spiritual

## YOUTH CORRECTIONAL FACILITY

The Division of Youth Corrections provides care, treatment, and rehabilitation services to youth adjudicated by the courts of Guam. Status offenders (non-criminal offenders) are placed in a non-secure correctional facility referred to as Cottage Homes. Non-status offenders (criminal offenders) are placed in a secure correctional facility referred to as the Youth Correctional Facility.

CSDU NORTH  
Located across the entrance to Maria Ulloa Elementary School  
Lagu Youth Resource Center



## COMMUNITY SOCIAL DEVELOPMENT UNIT (CDSU) RESOURCE CENTERS

Dededo– 791 clients,  
Mongmong-Toto-Maite–653 clients  
Agat– 1, 496 clients

## AFTERCARE

- Eliminate, if not, decrease the rate of recidivism of those youth released from the Youth Correctional Facilities by 10%
- 3,037 hours per quarter; 2,500 clients per month
- The reporting period are about 350 to 450 Clients

COUNSELING CASE MANAGEMENT		
TOP OFFENSES	2008	2009
STATUS OFFENDERS	148	134
NON STATUS OFFENDERS	76	71

CSDU Central Resource Center  
Located in Toto Gardens (GHURA)  
New location in FY 2011 will be in the Tiyen Gymnasium



Chansa has about 15 students and 15 parents, total number of 30 clients per class. Other programs such as the Jumpstart have an average of 6 clients per month. SCORE (School Children Outreach Empowerment) program is upon request and about 200 students visit a day, and every year about 3,000 students are in Youth Crime Watch program.



## PERFORMANCE MEASUREMENTS

### Four years of Data / Statistics

#### Top Offenses in 2009

1. Violation of Court Order
2. Beyond Control
3. Truancy
4. Alcohol Related
5. Aggravated Assault

	2006	2007	2008	2009
1. Violation of Court Order	270	203	233	236
2. Beyond Control	299	129	100	93
3. Truancy	120	49	48	41
4. Alcohol Related	81	65	40	37
5. Aggravated Assault	28	50	36	34

Alarming Numbers for 2009:

Alcohol Related - 37  
Theft - 33  
Burglary - 25  
Criminal Sexual Conduct - 12  
Family Violence - 16  
Terrorizing - 20

### Five years of Data / Statistics

#### Admissions

2004 617  
2005 597  
2006 947  
2007 742  
2008 628  
2009 491

Current recidivism rate: 69.65%  
(149 - 1st contact /  
342 - 2nd or more)

#### Top 3 Villages

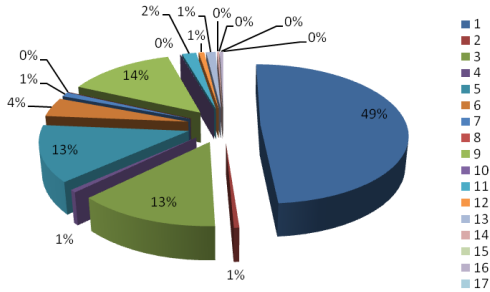
2004 Dededo, Yigo, Agat  
2005 Dededo, Yigo, Mangilao  
2006 Dededo, Yigo, Mangilao  
2007 Dededo, Mangilao, Yigo  
2008 Dededo, Yigo, Mangilao  
2009 Dededo, Yigo, Tamuning

62.1% for 2008  
57.97% for 2007  
50.16% for 2006

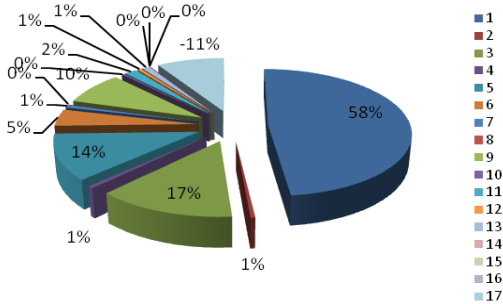
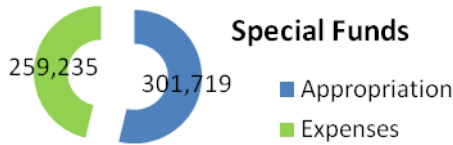
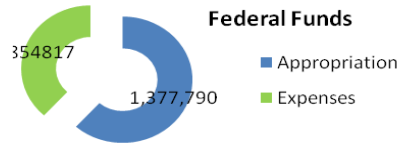
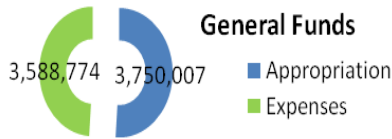


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# FINANCIAL INFORMATION



	Appropriation	% of Total
1 Regular Salary	\$ 2,650,218	49%
2 Overtime	27667	1%
3 Fringe	729467	13%
4 Travel	34609	1%
5 Contract	703748	13%
6 Supplies	240117	4%
7 Equipment	58329	1%
8 Drug Testing Charges	300	0%
9 Sub-Recipient/Grant	743732	14%
10 Miscellaneous	1281	0%
11 Power Utility	97651	2%
12 Water Utility	39000	1%
13 Telephone	65547	1%
14 Capital	13088	0%
15 Indirect Cost - Local	0	0%
16 Indirect Cost - Federal	25046	0%
17 Expense Reimbursement	0	0%



	Expenses	% of Total
1 Regular Salary	\$ 2,747,639	58%
2 Overtime	26725	1%
3 Fringe	776713	17%
4 Travel	36128	1%
5 Contract	662292	14%
6 Supplies	242997	5%
7 Equipment	40075	1%
8 Drug Testing Charges	1388	0%
9 Sub-Recipient/Grant	475538	10%
10 Miscellaneous	14925	0%
11 Power Utility	91386	2%
12 Water Utility	27093	1%
13 Telephone	58447	1%
14 Capital	0	0%
15 Indirect Cost - Local	0	0%
16 Indirect Cost - Federal	0	0%
17 Expense Reimbursement	-498519	-11%

\*All information and statistics were provided by the financial reports and highlights of Guam DOA.



# FUTURE OUTLOOK

The future vision for DYA moving forward is to continue working with all child-serving agencies and strengthen family units in order to prevent or divert youth from entering the juvenile justice system. In many cases, DYA is often utilized as the first resort instead of the department of last resort.

Therefore, our fundamental belief is that when a youth makes contact with the juvenile justice system, a complete psycho-social history and assessment must be conducted with a plan of action to redirect and guide the youth by prioritizing education and securing employment or other positive opportunities to become productive citizens of Guam.

## FUTURE GOALS & INITIATIVES



- **INFRASTRUCTURE:** Build a new Talo (Central) Youth Resource Center as this will complete the construction and upgrade of the entire inventory of our community-based Resource Centers in the northern, central and southern regions of Guam.
- **OPPORTUNITITES:** Ensure that all out-of-school youth admitted to the Department's Youth Corrections and Cottage Homes Facilities have the opportunity to attend the Guam Trades Academy to attain employment skills and thereafter regain or develop the desire to return to school for additional career advancement opportunities.
- **SPECIAL TREATMENTS:** Following the refurbishment of the E-Unit within the Youth Correctional Facility, a new in-house Drug and Alcohol Treatment Program (Phase I) will be implemented specifically for clients in need of specialized intensive treatment, care and rehabilitation from drug and/or alcohol abuse and will provide separation from the general Juvenile Delinquency population.
- **JOB OPPORTUNITIES:** Phase II will also involve outsourcing of services through federal funding and Request for Proposals from drug and alcohol treatment specialists and/or organizations. This would entail the hiring of more licensed clinical and other personnel as well.
- **IMPROVEMENTS:** Submission of a Compact Impact Capital Improvement Grant Request to fund the construction of a new Administration Building and Maintenance/Carpentry/Automotive Shop.
- Continue to advocate funds to construction of a new state-of-the-art Youth Correctional Facility, including all collateral equipment. It is our plan to build a modern, fully automated facility at double the current capacity that will be manned by additional Youth Service Workers.
- Address the Compact Impact issue of Disproportion Minority Contact (DMC) as a result of the increasing over-representation of Chuukese and Pohnpeian clientele through culturally competent approaches and anti-poverty/skill building/vocational skills component. DYA will plan to sponsor a conference and bring a DMC specialist to help Guam develop a substantive DMC Program.
- Revive DYA's anti-graffiti program through NEW AGE (Anti-Graffiti Empowerment), a group from the Youth Correctional Facility that will initiate and provide ongoing graffiti clean-up and community beautification activities in conjunction with DYA's Resource Centers and village Mayors' Offices.

*Information & images were provided by the Guam Department of Youth Affairs website: <http://dya.guam.gov>*